



#### **Schemes**

#### Final workshop of the DISTILLATE programme European Economic and Social Committee Brussels Wednesday 27<sup>th</sup> February 2008

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### Generating Scheme Options and Exploring Distributional Impacts



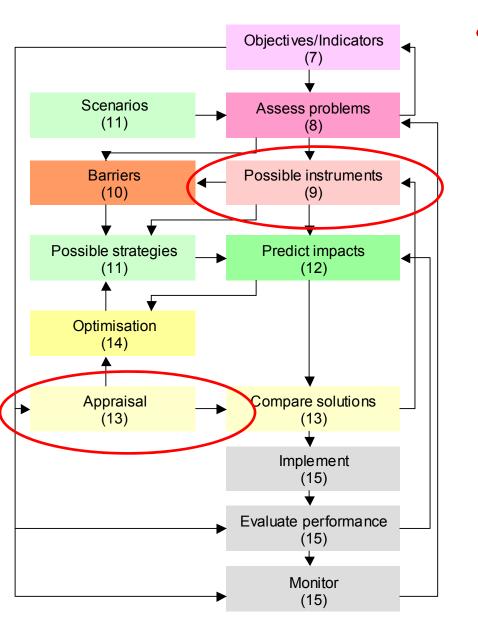






## Objectives





## To develop option generation methods

- To enhance the range, innovation and quality of options
- For strategies and schemes



### Four Option Generation Products

	Strategies	Schemes
'Inside' the box	Packages of urban measures [KonSULT]	Streetspace main road redesign (Bloxwich)
'Outside' the box	Accessibility Planning options (Barnsley Dearne)	Community space design (Blackpool)

## Disti **Facilitating Community Space Design** Using Participatory GIS to generate options BlackpoolCouncil 1. GLAN low would you lik Bispham Village 507

### **Out-of-the-Box Options**



- Participants were encouraged to consider and justify their suggestions
- They were guided through this using flow chart
- This helped to identify alternative 'out-of-the-box' solutions

For example:

What would you change? Improve the car park How? More disabled bays and better signage Why do you want this change? Improve safety of users How else could you make the area feel safer? Stop the kids hanging around How would you do to achieve this? Put in facilities for kids

• So a 'solution' to a 'transport' issue - might be better play facilities



## **Designing Streetspace Options**

- Urban street design often causes major controversy – difficult to gain public support
- Conventionally engineers develop a preferred solution, which goes to consultation
- Little attention paid to options:
  - Which street design elements are included?
  - How many and when?
  - Where are they located?



## The Tools: 'Blocks' & 'Bytes'

- For use in more complex streets, where have many competing street user groups
- Two complementary techniques:
  - Physical design exercise with local communities: scale plans, blocks, acetates
  - Conversion to electronic, GIS format, for use in larger public meetings and for developing engineering drawings



## Tool 1 - Blocks

- By using blocks to scale, and detailed maps of the high street:
  - Users are made aware of many of the component options for allocating street space
  - They then generate their own options, by combining blocks in different ways and locations
  - Maps to scale allow users to work within the constraints that the engineers, face without having to have a detailed knowledge.

#### Example of Loading Bay Block

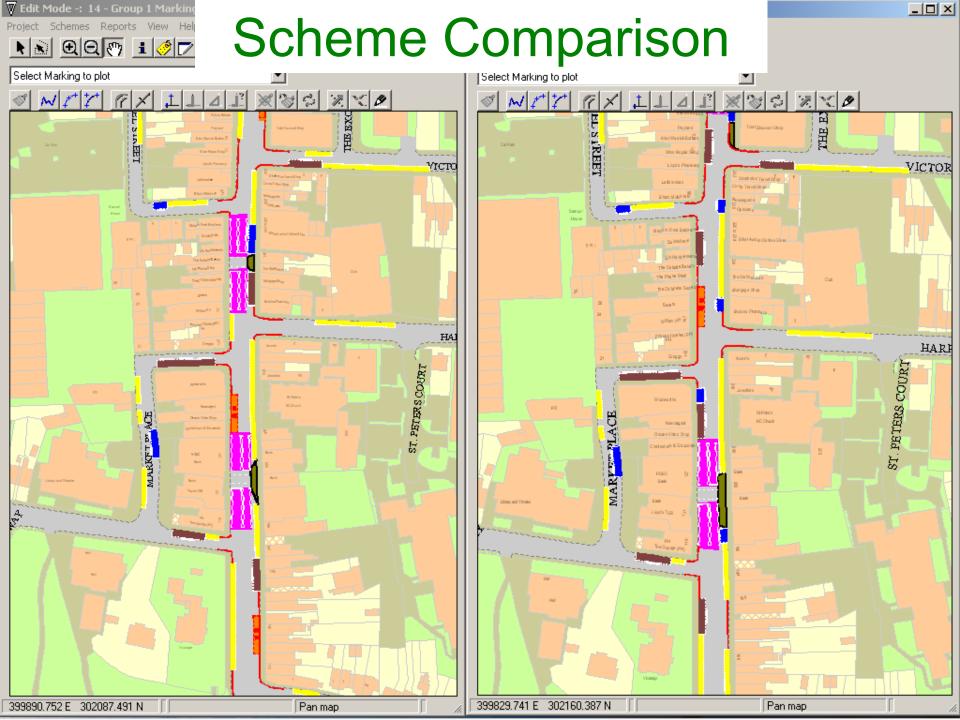




## Tool 2 - Bytes



- Based on a development of LineMap, a GIS based tool developed by Buchanan Computing to plot road markings
- The software plots all road markings from UK Traffic Signs Regulations and General Directions (TSRGD) 2002
- Now converts to/from the block format, and can be edited on screen

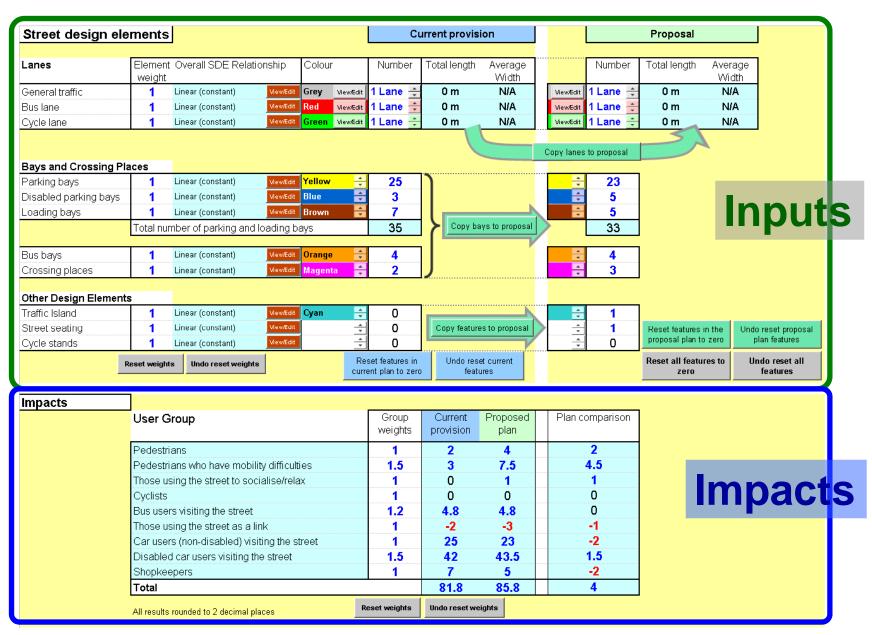


## Conclusions



- Using scale blocks and maps makes the design process as simple as possible to understand, and highlights opportunities and constraints
- LineMap provides a bridge between outline design and professional drawings – suitable for use in larger public meetings for scheme editing
- Enables councils to regain confidence of local people and plan with a wider understanding of the needs of an area.
- Allows members of the public to participate in street
  design and encourages innovative solutions
- High level of public support for resulting scheme
- Council very pleased with outcome removes normal confrontational approach

#### Identifying Distributional Impacts



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## Impact calculations

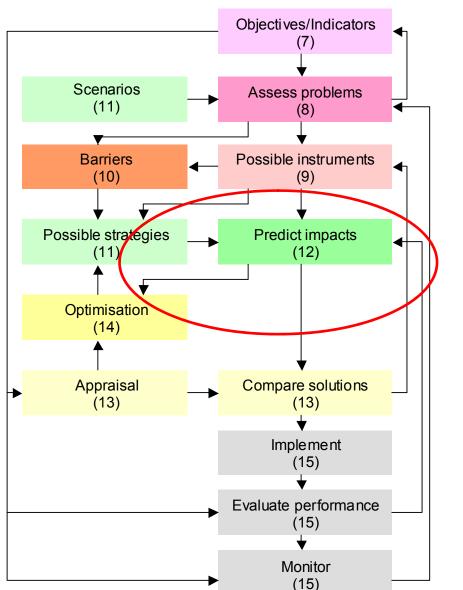
- The impact calculations rely on a matrix that specifies whether a design element has a positive or negative impact for a particular user group
- Weightings can be applied to
  - User groups
  - Street design elements
  - Individual user group/element pairs
- Adjusting the weights allows the comparison to reflect the relative importance of particular user groups or street design elements
- Values in the matrix can be adjusted to show the particular importance of a design element to a particular group – for instance, disabled parking bays for disabled drivers



### Enhanced analytical decision support tools

## Objectives





- To enhance existing predictive models to represent a wider range of policy instruments
- To improve the ability of users to apply models



## **Suggested Themes**

- 1. Demand restraint measures
- 2. Public transport improvements
- 3. Land use measures
- 4. Soft measures (attitudinal)
- 5. Slow modes and small scheme impacts
- 6. Data issues
- 7. Model use



## **Demand restraint modelling**

- Cordon location –short cut approach
- Area based charging
- Parking choice model

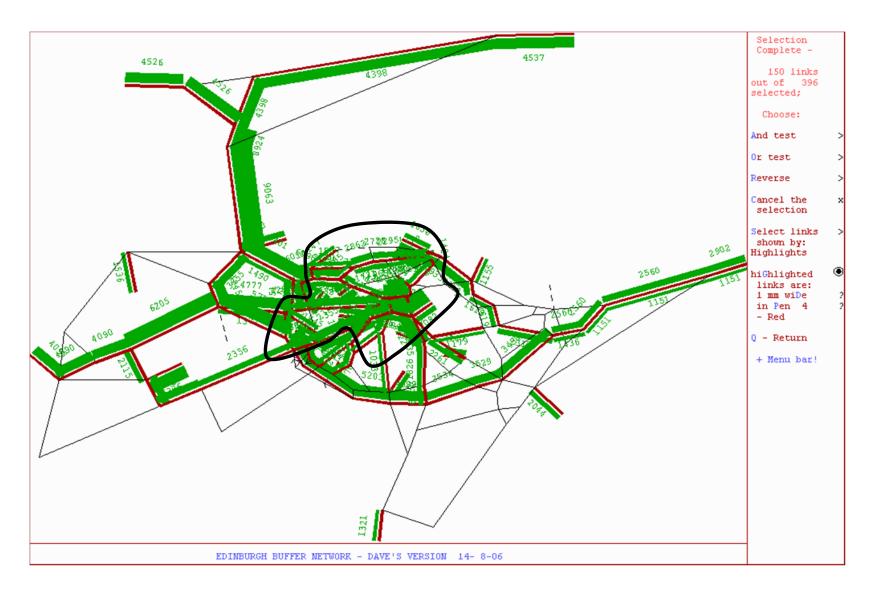


# A short cut approach to cordon location

- Aim to develop a method between judgement and Genetic Algorithm based approach
- Use fact that Top 15 marginal cost tolls gave high proportion of first best benefits
- Charge a high cost trip somewhere not necessarily on the high cost links
- Use Select Link Analysis to design where best to place cordon and catch the high cost flows



#### **Display SLA using bandwidths**



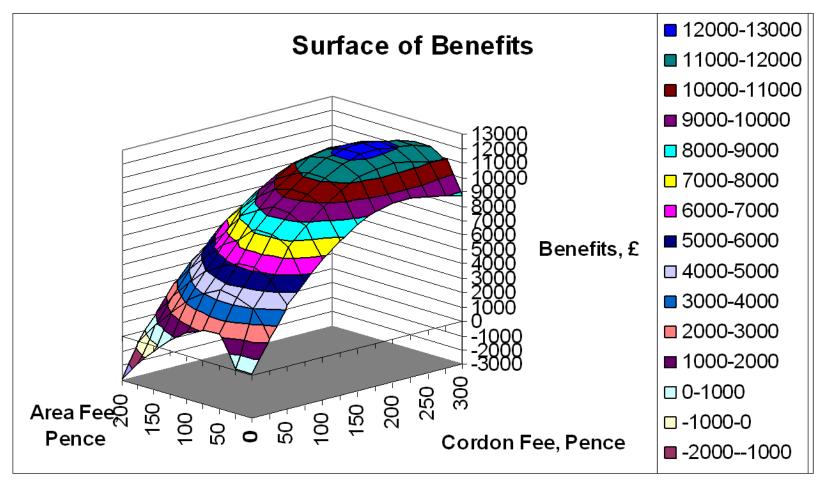


## Area based charging

- Adapt models to charge for trips within an area rather than per crossing of a cordon
- Allow exemptions or discounts for residents
- Implemented in SATURN
- Tested on a Cambridge network



#### Area based charging benefit surface





#### Parking model

- Develop a simple parking location choice model with the demand spread over multiple time periods
- Integrate within assignment stage of the transport modelling process
- Illustrate the method with practically available data for a realistic network of Leeds
- Develop a modelling framework that can be used to test parking demand management policies



1. DRACULA – Bus reliability

2. STM Partial modelling of trip chaining (extended park and ride)



## DRACULA – Bus reliability

- Incorporates interactions between bus operation, passenger arrivals, boarding times and private traffic.
- Simulation helps understand impacts on reliability and tested alternatives to increase reliability
- York case study



## Bus reliability - results

- Headway variation and number of passengers boarding interrelated:
- Unreliability increases with congestion and passenger demand
- Passenger demand has more serious impact on headway variability than on total journey time
- Extension of bus-lane itself does not improve reliability, but combined with signal gating strategy will bring benefit
- Reduced boarding time (advanced ticketing system) brings in most significant improvements

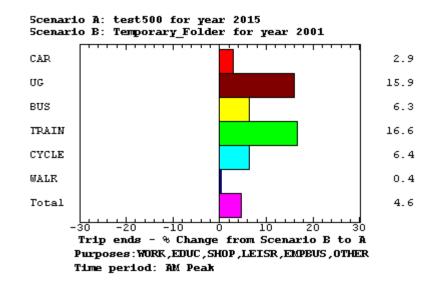


## STM – Park and Ride

- Treats trip chaining in terms of park and ride at Glasgow underground stations (Subway system). The entire Subway system can be modelled.
- Uses model of capacity constraint including 'overflow' model to transfer excess demand at car parks.
- Used to investigate interaction between direct travel to Glasgow centre and by Subway park and ride in context of strategic model.



#### Run I (50% increase in jobs) – impact on Subway system



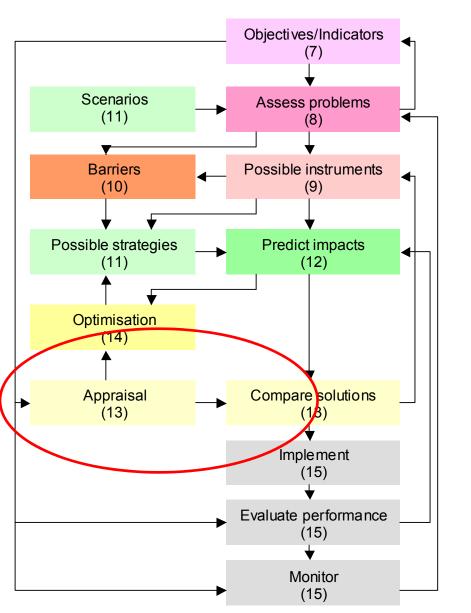
% mode share increases for all the catchment zones – Subway increases by about 16%



# Small and local scheme assessment

## Objectives





#### **Overall objective:**

 To develop appraisal methods which reflect the requirements of sustainability

## Small and local scheme assessment:

 Methods for appraising small schemes

#### Looking at the inconsistencies between targets and appraisal:

Appraisal methods and sustainability





# Small and local scheme assessment

Motivation came from local authority requirements:

- Proper assessment of small (non major) schemes
  - prioritisation
  - analysis
  - assessment of behavioural and attitudinal measures
    - publicity campaigns
    - intensive marketing
    - targeted travel advice
- Assessment against targets/indicators (not formal appraisal)
- Transparent process
  - A number of methods had been developed for individual authorities but worked as a black box
- Authorities wanted a decision support tool <u>NOT</u> a decision making tool



## Methodology

- The tool is an (Excel based) assessment matrix with the following stages:
- 1. Select indicators to be included in assessment
- 2. Weight the indicators on a scale of importance to the LA (1-5)
- 3. Assess the impact of each proposed scheme against the indicators (scale -3 to + 3)
- 4. Score = ∑importance\*impact score for all indicators for each scheme
- 5. Estimate cost of scheme
- 6. Compare score and cost across all potential schemes

# Screenshot – assessing the impact



#### Stage 3: ADD THE IMPACT SCORE

#### In this stage you will need to estimate the potential impact of the project that you are assessing on the indicators that have been selected.

In this section you will need to make an assessment of how you think the project will impact against each selected indicator. Each indicator should be given an impact score of between -3 and + 3. A negative score means that the indicator has got worse

	<b>Highly Signific</b>	ant			1	Highly Significant	<b>_</b>		
	Negative Impac		Neutral			Positive Impact			
Examples:	-3	-2 -1	0	1	2	3			
e.g. the project will e.g. the project will i						ghly significant +ve in e of -3	npact and a score of	3	
Step 1: You can assign an impact score using the impact score drop down box Step 2: When you are happy with the weights click on the stage 4 button Step 3: the notes/ evidence section has been added to back up impact scores given							Stage		
Scheme Description	r Pedestrian Cro	ssings							
Indicator Type	Indicator						Category	Impact Score	
		eholds; b)	) househ	olds wi	thout	access to a car;			
LTP_Mandatory within 15 and 30 minutes of a GP by Public Transport						Accessibility	1		
LTP_Mandatory	Congestion	(vehicle de	elay).				Economic	0	
LTP_Mandatory Cycling Trips (Annualised index)									
LTP_Mandatory Bus punctuality Indicator							Accessibility	0	
	•	lity Indicat	or				Accessibility Accessibility	0 0	
LTP_Mandatory LTP_Mandatory	•	lity Indicat	or		alties		-	0 0 2	
	Total killed a	lity Indicat nd serious	or sly injure	d casu			Accessibility	0 0 2 1	
LTP_Mandatory	Total killed a Child killed a	lity Indicat Ind serious Ind serious	or sly injure sly injure	d casu			Accessibility Safety	0 0 2 1 1	
LTP_Mandatory	Total killed a Child killed a Principal Ro	lity Indicat Ind serious Ind serious ad Conditi	or sly injure sly injure	d casu			Accessibility Safety Safety	0 0 2 1 1 0	
LTP_Mandatory LTP_Mandatory LTP_Mandatory	Total killed a Child killed a Principal Ro Footway Cor	lity Indicat nd serious nd serious ad Conditi ndition	or sly injure sly injure on	d casu d casu	alties		Accessibility Safety Safety Maintenance	0 0 2 1 1 0	
LTP_Mandatory LTP_Mandatory LTP_Mandatory	Total killed a Child killed a Principal Ro Footway Cor	lity Indicat ind serious ad Conditi ndition of residen	or sly injure sly injure on ts surve	d casu d casu yed wh	alties o said	d they feel 'fairly	Accessibility Safety Safety Maintenance	0 0 2 1 1 0	



### Screenshot – final screen

STAGE 4: RE	SULTS				
Scheme Description	Pedestrian Crossing	Assessors Initials	ck		
DATE OF		Expected cost of			
ASSESSMENT	12/11/2007	scheme	£20,000		
		our estimate of the cost			
Number of Indicators included	12	You then need to eith	ter save this page as		
			aste into the scheme		
SCORE	comparison file. Then you can re do stage 3 31 and 4 for the next scheme				
			Combined score		
			(impact x	Importance	Impact
Туре	Indicator	Category	importance)	Score	Score
	% of a) households; b) households without access to a car;	A ;h;l;h,	2	2	1
LTP_Mandatory LTP Mandatory	within 15 and 30 minutes of a GP by Public Transport	Accessibility Economic	3	3	0
	Congestion (vehicle delay).		0	2	0
LTP_Mandatory		Accessibility Accessibility	0	<u> </u>	0
LTP_Mandatory	Bus punctuality Indicator		10		2
LTP_Mandatory LTP_Mandatory	Total killed and seriously injured casualties Child killed and seriously injured casualties	Safety Safety	5	5	<u> </u>
LTP Mandatory	Principal Road Condition	Maintenance	2	2	1
LTP Mandatory	Footway Condition	Maintenance	0	3	0
	Percentage of residents surveyed who said they feel 'fairly	Maintenance	U	5	v
	safe' or 'very safe' during the day whilst outside in x (authority				
Local	name)	Safety	6	3	2
Local	Number of Home Zones	Other	0	4	0
	Percentage of all households within 13 minutes walk of an		0	<del>_</del>	
Local	hourly or better bus service	Accessibility	2	2	1
Local	Number of days of air pollution	Environmental	3	3	1
			-	-	•



# Looking at the inconsistencies between targets and appraisal

Motivation came from local authority concerns:

- Formal appraisal as a barrier to the delivery of sustainable transport schemes
- Role of appraisal in decision making
- Particular concerns:
  - Importance of travel time savings (and treatment of fuel duty)
  - Value for Money (VfM) and achievement of objectives



## Exploration of the issues

- Partly looking at the political and practical issues around appraisal
- What should the relationship be between appraisal, VfM, and the choice of schemes to deliver policy?
  - the potential inconsistences between appraisal/VfM and "policy fit" (or achievement of targets)



## Addressing the problem

- Review of possible approaches:
  - Aligning the indicators used, their relative weights and the target values with the criteria used in appraisal
  - Setting targets to be consistent with the outcome of an appraisal of a complete strategy to achieve sustainability objectives
- The aim will be to increase the consistency and transparency with which decision making is carried out and raise awareness of this important issue

No easy answers!